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LEGISLATIVE HISTORY

Public Law 473

H. R. 1855

TABLE OF CONTENTS

Index and summary of H. R. 1855.....	1
Digest of Public Law 473.....	2



## INDEX AND SUMMARY OF H. R. 1855

January 10, 1955	Rep. Whitten introduced H. R. 1855. Referred to House Committee on Agriculture.
July 8, 1955	House Subcommittee voted to report H. R. 1855.
July 13, 1955	House Committee reported H. R. 1855 without amendment. House Report 1173.
July 30, 1955	House passed H. R. 1855 as reported.
August 1, 1955	H. R. 1855 referred to Senate Agriculture and Forestry Committee.
March 21, 1956	Senate Committee ordered reported without amendment.
March 22, 1956	Senate Committee reported without amendment. Senate Report 1703.
March 26, 1956	Senate passed H. R. 1855 without amendment.
April 6, 1956	Approved: Public Law 473, 84th Cong.



DIGEST OF PUBLIC LAW 473

COOPERATIVE FOREST RESEARCH. Authorizes the Department of Agriculture to advance funds to cooperators, under the act of 1950, when cooperative forestry research will be stimulated or facilitated by so doing. (Enacts into permanent legislation a provision in the appropriation act.)









84TH CONGRESS  
1ST SESSION

# H. R. 1855

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 10, 1955

Mr. WHITTEN introduced the following bill; which was referred to the Committee on Agriculture

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## A BILL

To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the Act of April 24, 1950 (64 Stat. 82), is amended  
4       by adding thereto a new section to read as follows:

5       "SEC. 20. (a) For the purpose of fostering and stimu-  
6       lating participation with the Forest Service in forest, range,  
7       and watershed management research through investigations,  
8       experiments, tests, or such other means as he may deem  
9       advisable, and in order to aid in obtaining the fullest co-  
10      operation from States and other public and private agencies,

1 organizations, institutions, and individuals, in effectuating  
2 such research the Secretary of Agriculture is authorized in  
3 accordance with such regulations as he may issue:

4 “(1) To require, whenever it is determined to be in the  
5 public interest, that satisfactory cooperative arrangements  
6 be made with respect to any proposed research activity as a  
7 prerequisite to the undertaking of such activity by the Forest  
8 Service.

9 “(2) To establish a Forest and Range Research Na-  
10 tional Advisory Committee consisting of not less than five  
11 nor more than twelve members, which may include repre-  
12 sentatives from public and private agencies, organizations,  
13 or institutions, or others, interested in research in the pro-  
14 duction, conservation, and use of forest, range, and water-  
15 shed resources and their products, or of related resources and  
16 their products; such committee shall be appointed and serve  
17 under such regulations, and its duties shall be to advise on  
18 program formulation, orientation to current needs, balance of  
19 program, and coordination of and cooperation in Federal and  
20 related non-Federal programs.

21 “(3) When in his judgment such cooperative work will  
22 be stimulated or facilitated to make funds available to the  
23 cooperators without regard to the provisions of section 3648,  
24 Revised Statutes, prohibiting advances of public moneys.

25 “(b) The travel and subsistence expenses of members

1 of the Forest and Range Research National Advisory Com-  
2 mittee necessary in connection with their attendance at  
3 meetings for the purpose of performing their duties, may  
4 be paid from funds made available to the Forest Service  
5 for its research activities.”

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# A BILL

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entitled "An Act to facilitate and simplify  
the work of the Forest Service, and for other  
purposes".

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By Mr. WHITTEN

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JANUARY 10, 1955

Referred to the Committee on Agriculture







July 8, 1955

The Forestry Subcommittee of the Agriculture Committee voted to report favorably to the Agriculture Committee the following bills: H. R. 374, adjusting ownership of certain lands within Stanislaus National Forest; H. R. 426, to provide for the establishment of townsites, from national forests and lands administered under the Bankhead-Jones Farm Tenant Act; and S. 72, to provide that certain lands acquired by the United States shall be administered by the Secretary of Agriculture as national forest lands (p. D683).

10. FLOOD CONTROL; SOIL CONSERVATION. The Public Works Committee reported with amendment H. R. 6066, authorizing modification of the San Joaquin River flood control project (H. Rept. 1094) (p. 8823).

The Conservation and Credit Subcommittee of the Agriculture Committee agreed to report to the full committee a clean bill, superseding the amended version of H. R. 6062, permitting payments under the Soil Conservation and Domestic Allotment Act to farmers for certain water conservation practices (p. D683).

11. FEED GRAIN. The Conservation and Credit Subcommittee of the Agriculture Committee referred to the full committee for further open hearings H. J. Res. 313, authorizing the Commodity Credit Corporation until March 1, 1956, to sell at the point of storage any feed grain owned by the Corporation at 10% below the current support price for the commodity (p. D683).

12. MARKETING. The Domestic Marketing Subcommittee of the Agriculture Committee voted, July 8, to report to the full committee H. R. 5337, relating to changing certain practices in the marketing of perishable agricultural commodities (p. D683).

13. FOREST RESEARCH. The Forestry Subcommittee of the Agriculture Committee voted July 8, to report to the full committee H. R. 1855, to amend the act to facilitate and simplify the work of the Forest Service, relating to forest research (p. D683).

14. INTERGOVERNMENTAL RELATIONS. In its recent report, the Commission on Intergovernmental Relations made the following recommendations regarding agriculture:

"The Commission recommends that existing agricultural grant-in-aid programs be continued with the modifications suggested below... It is recommended that the various statutes which authorize grants-in-aid to State experiment stations for research be consolidated into a single law. The Commission also favors greater use of State research facilities...and less emphasis upon strictly Federal research facilities... It is recommended that Congress authorize the use of Morrill moneys for agricultural research, as well as resident instruction, when the recipient State so desires... In regard to grants to the States for agricultural extension and research, it is recommended that the legislation put more emphasis, in the apportionment of funds, upon factors of need, including per capita farm income, farm population, and the extent of each State's dependence upon agriculture, and that matching formulas for these two grants be placed upon a sliding scale based upon State fiscal capacity... It is recommended that the Department of Agriculture maintain for the present its program of grants to certain States in behalf of agricultural marketing services on a quasi-contractual basis. But if later developments should justify a considerable expansion, the Department of Agriculture and the Congress should act to place the program on a formal



grant-in-aid basis. It is recommended that agricultural grant-in-aid legislation be amended <sup>requiring</sup> that State legislation and budgetary practice and procedure be followed in the channeling of agricultural grants to State agencies and land-grant institutions."

"It is recommended to the Congress that the present program of soil conservation technical assistance to farmers be continued as presently organized and operated, with the provision, however, that in any State which, in order to improve, expand, and participate more fully in the program, submits a plan of operation satisfactory to the Secretary of Agriculture, and which agrees to appropriate funds sufficient to provide for such expansion and improvement of the program in such State, the program may be placed upon a grant-in-aid basis, with State administration of the program under the supervision of the Soil Conservation Service."

"It is recommended that the Secretary of Agriculture implement as rapidly as possible those provisions of the basic legislation governing agricultural conservation payments that call for State administration of the payments. Under these provisions, Federal payments would be rendered to the States, based upon State plans approved by the Secretary of Agriculture. More basically, however, the Commission recommends that as soon as practicable, legislative action be taken to place agricultural conservation payments on a grant-in-aid basis, with the States assuming a part of the cost."

"It is recommended that legislative and administrative action be undertaken at both the National and State levels to clarify intergovernmental responsibility for agricultural inspection and grading activities; this action should include the use of cross certification between, or joint commissioning of, National and State enforcement authorities. It is further recommended that both levels of government undertake a detailed study of responsibilities and cost sharing in programs for the eradication and control of pests and diseases."

A few copies of this report are available from the Legislative Reporting Staff, for lending and reference purposes. The regular distribution to this Department is being made through the Government Printing Office pursuant to an arrangement with the Commission on Intergovernmental Relations, and that regular supply will not be available from the Legislative Reporting Staff.

15. **LEGISLATIVE PROGRAM.** The "Daily Digest" states that on Tues., July 12, "the House will act on the conference report on H. R. 6766, the public works appropriation bill which includes funds for the AEC, TVA, certain agencies of the Interior Department, and civil functions of the Army; and will also consider H. R. 5168, the Farm Credit Act of 1955." (p. D683.) Pursuant to a unanimous-consent request the consideration of a supplemental appropriation bill was made in order on Thurs., July 14 (p. 8776).

#### SENATE

16. **SURPLUS COMMODITIES.** Agreed to the conference report on H. R. 6829, to authorize certain construction at military, naval, and Air Force installations (pp. 8714-5). The bill includes a provision which is described in the Senate report as follows:

"Amends section 407 of Public Law 765, 83d Congress, by increasing from \$25 million to \$100 million the authority to provide housing through use of the proceeds from the sale of surplus agricultural commodities by the Commodity Credit Corporation. The revised section amends the provision with respect to







July 13, 1955

amendment H. R. 426, to provide for the establishment of townsites (H. Rept. 1171) (p. 9008).

The Agriculture Committee ordered reported H. R. 6815, to provide for the orderly disposition of property acquired under Title III of the Bankhead-Jones Farm Tenant Act, and H. J. Res. 112, to release reversionary right to improvements on a 3-acre tract in Orangeburg County, S. C. (p. D703).

14. PERSONNEL. Agreed to H. Res. 304, to authorize the Post Office and Civil Service Committee to conduct investigations and studies of certain matters within their jurisdiction (pp. 8973-4).
15. PAPER MANAGEMENT. The Joint Committee on Disposition of Executive Papers submitted its report (H. Repts. 1160, 1161) (p. 9007).
16. FOREST RESEARCH. The Agriculture Committee reported with amendment H. R. 1855, to facilitate and simplify the work of the Forest Service (H. Rept. 1173) (p. 9008).
17. MARKETING. The Agriculture Committee ordered reported H. R. 4054, to provide a system of mortgage insurance to municipal and other political subdivisions of the States, to be administered by the USDA, for the expansion of public marketing of perishable commodities, and H. R. 5337, to broaden the provisions of law relating to practices in the marketing of perishable agricultural commodities under the Perishable Agricultural Commodities Act (p. D703).
18. WATER CONSERVATION. The Agriculture Committee ordered reported H. R. 7236, to amend section 8 (b) of the Soil Conservation and Domestic Allotment Act with respect to water conservation practices (p. D703).
19. CONTRACTS. The conferees on H. R. 4904, extending the Renegotiation Act of 1951 for two years, agreed to file a conference report on the differences between the Senate and the House-passed versions of the bill (p. D705).

#### BILLS INTRODUCED

20. LEGAL SERVICES. S. 2503, by Sen. Wiley, and S. 2540, by Sen. McCarthy, to improve legal procedures in the executive branch of the Government by establishing certain offices within the Department of Justice and defining the functions thereof, creating a legal career service; to Judiciary Committee (pp. 8916, 8917). Remarks of Sen. Wiley (p. 8917).  
S. 2504, by Sen. Wiley, and S. 2541, by Sen. McCarthy, to improve legal procedures in the executive branch of the Government through the enactment of an administrative code; to Judiciary Committee (pp. 8916, 8917). Remarks of Sen. Wiley (p. 8917).
21. MINERALS. S. 2505, by Sen. Murray (for himself and others), to amend the Domestic Minerals Program Extension Act of 1953 in order to encourage the discovery, development, and production of certain domestic minerals; to Interior and Insular Affairs Committee (p. 8916).
22. FARM PROGRAM. S. 2510, by Sen. Fulbright, "to amend the Agricultural Adjustment Act of 1954;" to Agriculture and Forestry Committee (p. 8916).  
S. 2511, by Sen. Fulbright, and H. R. 7367, by Rep. Gathings, "to amend the Agricultural Adjustment Act of 1938, as amended;" to Agriculture and Forestry and Agriculture Committees (pp. 8916, 9009).

24. NATIONAL FORESTS. S. 2517, by Sen. Jackson, to amend subsection 3 (a) of the act approved August 8, 1947, to authorize the sale of timber within the Tongass National Forest, Alaska; to Interior and Insular Affairs Committee (p. 8917).
25. FARM LOANS. S. 2528, by Sen. McCarthy, relating to the fixing of interest rates or other charges with respect to loans by the Farmers' Home Administration; to Banking and Currency Committee (p. 8917).
- S. 2529, by Sen. McCarthy, to provide for the liquidation of the production credit corporations; to Banking and Currency Committee (p. 8917).
- S. 2532, by Sen. McCarthy, relating to the fixing of interest rates, fees, or charges with respect to loans made, insured, or guaranteed by agencies of the United States; to Banking and Currency Committee (p. 8917).
- S. 2533, by Sen. McCarthy, to require that the rate of interest payable by agencies of the Government on loans and advances from the Treasury shall be not less than the going rate of interest paid by the Treasury on its obligations of comparable maturities; to Banking and Currency Committee (p. 8917).
- H. R. 7310, by Rep. Church, to repeal the authority of the Federal Farm Mortgage Corporation to issue bonds; to Agriculture Committee (p. 9008). Remarks of author (p. 8996).
- H. R. 7312, by Rep. Church, relating to the fixing of interest rates or other charges with respect to loans by the Farmers' Home Administration; to Agriculture Committee (p. 9008). Remarks of author (p. 8996).
- H. R. 7357, by Rep. Church, relating to the fixing of interest rates, fees, or charges with respect to loans made, insured, or guaranteed by agencies of the United States; to Ways and Means Committee (p. 9009). Remarks of author (p. 8996).
26. SMALL BUSINESS. S. 2534, by Sen. McCarthy, to make the Small Business Administration subject to the Government Corporation Control Act; to Banking and Currency Committee (p. 8917).
- by Rep. Byrd,
27. RUBBER. H. R. 7301, to amend the Rubber Producing Facilities Disposal Act of 1953, as heretofore amended, so as to permit the disposal thereunder of Plancor No. 980 at Institute, W. Va.; to Armed Services Committee (p. 9008).
28. RICE. H. R. 7302, by Rep. Thompson, Tex., to amend the rice marketing quota provisions of the Agricultural Adjustment Act of 1938, as amended; to Agriculture Committee (p. 9008).
29. CCC. H. R. 7303, by Rep. Abernethy, to permit sale of Commodity Credit Corporation stocks of basic and storable nonbasic agricultural commodities without restriction where similar commodities are exported in raw or processed form; to Agriculture Committee (p. 9008).
30. PROPERTY. H. R. 7306, by Rep. Broyhill, to provide that the Administrator of General Services shall conduct an investigation and survey to determine the advisability of providing air-conditioning facilities in Government buildings; to Government Operations Committee (p. 9008).
- H. R. 7336, to add a new title relating to real property management to the Federal Property and Administrative Services Act of 1949, as amended; to Government Operations Committee (p. 9009). Remarks of author (p. 8996).



## COOPERATIVE FOREST SERVICE RESEARCH

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JULY 13, 1955.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

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Mr. COOLEY, from the Committee on Agriculture, submitted the following

### REPORT

[To accompany H. R. 1855]

The Committee on Agriculture, to whom was referred the bill (H. R. 1855) to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes", having considered the same, report favorably thereon with amendments and recommend that the bill as amended do pass.

The amendments are as follows:

Page 1, line 5, strike out "(a)".

Page 2 at the end of line 3, strike out "issue:" and insert "issue,".

Page 2 beginning with line 4, strike out through and including line 20.

Page 2, line 21, strike out "(3) When", and insert "and when".

Page 2, line 24, strike out "moneys.", and insert "moneys." "

Page 2 beginning with line 25, strike out the rest of the bill.

### STATEMENT

The purpose of this bill is to enact into permanent legislation authority which has been contained in the most recent several appropriation acts for the Department of Agriculture and which has been exercised, pursuant to those acts, by the Forest Service.

The bill has been amended in accordance with suggestions of the Department of Agriculture and, as amended, consists essentially of authority for the Secretary of Agriculture to advance Federal funds in the furtherance of cooperative research projects. A more detailed explanation of the bill and the Department's recommendation for approval of the measure, is included in the following letter from the Acting Secretary of Agriculture.

JUNE 10, 1955.

Hon. HAROLD D. COOLEY,  
*Chairman, Committee on Agriculture,  
 House of Representatives.*

DEAR CONGRESSMAN COOLEY: This is in reply to your request of March 21, 1955, for a report on H. R. 1855, a bill to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes."

We favor the enactment of this bill with amendments suggested below.

This bill would authorize the Secretary of Agriculture to (1) require, whenever it is determined to be in the public interest, that satisfactory cooperative arrangements be made before any research is undertaken by the Forest Service; (2) establish a Forest and Range Research National Advisory Committee; (3) advance funds to cooperators when cooperative research work will be stimulated or facilitated by so doing; and (4) pay from Forest Service research activities funds the travel and subsistence expenses of the members of the Forest and Range Research National Advisory Committee in connection with their attendance at meetings for the purpose of performing their duties.

An identical bill was recommended by the Department in 1951 as a result of a special study made by the Forest Service in response to a request by the House Agriculture Appropriations Subcommittee. Since then the Department has established under authority of the Research and Marketing Act a Forest Research National Advisory Committee. It pays members' expenses under the authority of section 509 of the Department of Agriculture Appropriation Act for 1955. If the general authority contained in section 509 were deleted, the Department would rely, as it did when the research appropriation was made to different agencies, upon the authority in the Research and Marketing Act. Therefore, subsections (a) (2) and (b) of section 20 are unnecessary. Subsection (a) (1) of section 20 is also considered unnecessary in view of the general authority of the Secretary.

Authority for section 20 (a) (3) has appeared in the Agriculture Appropriations Acts for fiscal years 1953, 1954, and 1955 and in the House appropriation bill for fiscal year 1956. Enactment of this subsection of H. R. 1855 would provide permanent legislation and eliminate the need for this provision in the annual appropriations acts.

The authority to advance Federal funds for cooperative aids to States, and other public and private agencies, organizations, institutions, and individuals which would be made possible under section 20 (a) (3) of H. R. 1855 would be used to stimulate and make possible further expenditure and more effective research by these agencies on problems of mutual interest. The Department advocates advancing funds for limited use for the purpose of encouraging non-Federal contributions on cooperative projects in specialized fields of research for which a non-Federal agency may have outstanding facilities or skills.

Because adequate legislative authority is already available, the following amendments are recommended:

On page 1, line 5, delete "(a)".

On page 2, line 3, delete the colon.

On page 2, delete lines 4 to 20, inclusive.

On page 2, line 21, delete "(3)" and insert "and" before "when".

On page 2, line 24, insert at the end thereof a quotation mark for the purpose of completing the quote.

On page 2, delete line 25.

On page 3, delete lines 1 to 5, inclusive.

The Bureau of the Budget advises that from the standpoint of the program of the President there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*

#### CHANGES IN EXISTING LAW

In compliance with clause 3 of rule XIII of the rules of the House of Representatives, changes in existing law made by the bill are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italics, and existing law in which no change is proposed is shown in roman):



ACT OF APRIL 24, 1950

AN ACT To facilitate and simplify the work of the Forest Service, and for other purposes

\* \* \* \* \*

*SEC. 20. For the purpose of fostering and stimulating participation with the Forest Service in forest, range, and watershed management research through investigations, experiments, tests, or such other means as he may deem advisable, and in order to aid in obtaining the fullest cooperation from States and other public and private agencies, organizations, institutions, and individuals, in effectuating such research the Secretary of Agriculture is authorized in accordance with such regulations as he may issue and when in his judgment such cooperative work will be stimulated or facilitated to make funds available to the cooperators without regard to the provisions of section 3648, Revised Statutes, prohibiting advances of public moneys.*





Union Calendar No. 354

84TH CONGRESS  
1ST SESSION

# H. R. 1855

[Report No. 1173]

---

## IN THE HOUSE OF REPRESENTATIVES

JANUARY 10, 1955

Mr. WHITTEN introduced the following bill; which was referred to the Committee on Agriculture

JULY 13, 1955

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed

[Omit the part struck through and insert the part printed in italic]

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## A BILL

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1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*  
3       That the Act of April 24, 1950 (64 Stat. 82), is amended  
4       by adding thereto a new section to read as follows:

5       "SEC. 20. ~~(a)~~ For the purpose of fostering and stimu-  
6       lating participation with the Forest Service in forest, range,  
7       and watershed management research through investigations,  
8       experiments, tests, or such other means as he may deem  
9       advisable, and in order to aid in obtaining the fullest co-

1 operation from States and other public and private agencies,  
 2 organizations, institutions, and individuals, in effectuating  
 3 such research the Secretary of Agriculture is authorized in  
 4 accordance with such regulations as he may ~~issue~~: *issue*

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 6 public interest, that satisfactory cooperative arrangements  
 7 be made with respect to any proposed research activity as a  
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 9 Service.

10 “(2) To Establish a Forest and Range Research Na-  
 11 tional Advisory Committee consisting of not less than five  
 12 nor more than twelve members, which may include repre-  
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 15 duction, conservation, and use of forest, range, and water-  
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 18 under such regulations, and its duties shall be to advise on  
 19 program formulation, orientation to current needs, balance of  
 20 program, and coordination of and cooperation in Federal and  
 21 related non-Federal programs.

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 23 work will be stimulated or facilitated to make funds avail-  
 24 able to the cooperators without regard to the provisions of

1 section 3648, Revised Statutes, prohibiting advances of  
2 public ~~moneys~~ *moneys*."

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By Mr. WHITTEN

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JANUARY 10, 1955

Referred to the Committee on Agriculture

JULY 13, 1955

Reported with amendments, committed to the Committee of the Whole House on the State of the Union, and ordered to be printed









July 30, 1955

58. MINIMUM WAGE. Agreed to the conference report on S. 2168, to increase the minimum wage, under the Fair Labor Standards Act, to \$1 per hour, effective Mar. 1, 1956 (p. 10559). This bill will now be sent to the President.
59. FORESTRY. Passed without amendment S. 72, to give national forest status to certain lands in Lincoln National Forest, N. Mex. (pp. 10585, 10671). This bill will now be sent to the President.
- Passed without amendment H. R. 374, to authorize the adjustment and clarification of ownership of certain lands within the Stanislaus National Forest, Calif. (pp. 10585-6).
- Passed with amendments H. R. 426, to authorize this Department to set aside areas of not over 640 acres, in national forests or title 3 Bankhead-Jones lands, for division into lots and sale as townsites (p. 10586).
- Passed as reported H. R. 1855, to authorize the Secretary of Agriculture to advance Federal funds in the furtherance of cooperative forestry research projects (p. 10587).
60. LAND TRANSFER. Passed without amendment H. J. Res. 112, to release the reversionary right to improvements on a tract of former Rural Rehabilitation Corp. land in Orangeburg, S. C. (pp. 10589-90).
61. TOBACCO. Passed without amendment S. 2297, to amend the law regarding tobacco marketing quotas and referendums, including a provision to permit a referendum to be conducted on the single question of marketing quotas for 3 years (instead of on 3 years and 1 year, as at present) (pp. 10596-7). This bill will now be sent to the President.
- H. R. 6846 and 6847, to make other amendments to this legislation, were discussed and passed over at the requests of Reps. Deane and Burnside, respectively (p. 10596).
62. RICE. Passed without amendment H. R. 7302, to prevent persons from moving from one State to another and taking their rice allotments with them (p. 10597).
- Passed without amendment S. 2511, to provide that for 1956 no national rice acreage allotment shall be established which is less than 85% of the final allotment established for the immediately preceding year (pp. 10606-7). This bill will now be sent to the President.
63. FARM LABOR. Passed as reported H. R. 6888, to facilitate the entry of skilled shepherders chargeable to the immigration quota for Spain (pp. 10597-8).
64. EDUCATION. Passed as reported H. R. 7245, to amend and extend the program for Federal aid to school districts in areas affected by Federal activities (pp. 10604-5).
- Passed without amendment S. 2081, to amend the Veterans' Readjustment Assistance Act of 1952 to provide that education and training allowances paid to veterans pursuing institutional on-farm training shall not be reduced for 12 months after they have begun their training (pp. 10656-7). This bill will now be sent to the President.
65. BONDING EMPLOYEES. Agreed to the conference report on H. R. 4778, to provide for the purchase of bonds to cover Government employees (p. 10655). This bill will now be sent to the President.
66. PUBLIC LANDS; MINING. Received the conference report on H. R. 100, permitting the mining, development, and utilization of the mineral resources of all public lands withdrawn or reserved for power development (pp. 10674-5). The Senate agreed to the conference report on this bill (p. 10775).



67. BUILDINGS. Passed without amendment S. 1210, to amend the Public Buildings Act of 1949 so as to provide a 5-year limitation on the period of leases of space for Federal agencies in D. C. (p. 10594). This bill will now be sent to the President.
68. WATER COMPACT. Passed without amendment S. 1391, consenting to a compact between Calif. and Nev. regarding waters of Truckee, Carson, and Walker Rivers and Lake Tahoe (pp. 10583-4). This bill will now be sent to the President.
69. PERSONNEL. Passed as reported H. R. 7619, to adjust pay rates of department heads and other major officials (pp. 10662-6). For provisions of bill, see Digest 128.  
Passed as reported S. 1041, providing for inclusion of certain cooperative State service in the authorized coverage of the Civil Service Retirement Act (pp. 10581-2). For provisions of bill, see Digest 110.  
Passed as reported S. 1792, to amend the Federal Employees Group Life Insurance Act of 1954 so as to authorize the assumption of the insurance obligations of any nonprofit association of Federal employees (p. 10582). For provisions of bill, see Digest 110.  
Passed as reported H. R. 2383, to authorize an Inventive Contributions Awards Board in the Defense Department (pp. 10602-4).  
Passed without amendment H. R. 3255, to amend the Classification Act of 1949 to preserve in certain cases the rates of basic pay of officers and employees whose positions are placed in lower grades by virtue of reclassification actions under such Act (pp. 10657-8).  
Discussed and, at the requests of Reps. Vanik and Hagen, passed over H. R. 3084, to amend legislation regarding prevention of political activities so as to include State officers and employees (pp. 10604, 10655).
70. RECLAMATION. Passed without amendment H. R. 1603, to terminate the prohibition against employment of Mongolian labor in the construction of reclamation projects (p. 10613).
71. PUBLIC LANDS. Passed with amendments H. R. 6994, to provide for entry and location, on discovery of a valuable source material, upon public lands classified as or known to be valuable for coal (pp. 10608-9).
72. ANIMAL DISEASES. Discussed and, at the request of Rep. Hoffman, Mich., passed over S. 1166, to restore, on a modified basis, the authority of this Department to restrict the entry of cattle and poultry into the Virgin Islands (p. 10594).
73. CCC STOCKS. On objection of Rep. Saylor, passed over H. R. 7252, to permit the sale of CCC stocks of basic and storable non-basic agricultural commodities without restriction where similar commodities are exported in raw or processed form (p. 10592).
74. SUBMARGINAL LANDS. At the request of Rep. Cunningham, passed over H. R. 6815, to provide for sale of certain title 3 Bankhead-Jones lands (p. 10594).
75. WILDLIFE CONSERVATION. Discussed and, on objection of Rep. Taber, passed over S. 756, to authorize the appropriation of accumulated receipts in the Federal-aid wildlife-conservation fund (p. 10654).
76. ADJOURNED until Mon., Aug. 1 (p. 10676).
77. LEGISLATIVE PROGRAM. Majority Leader McCormack announced the following among the bills to be considered Mon.: H. R. 7541, increase in CCC borrowing power;



The SPEAKER pro tempore. Is there objection to the request of the gentleman from Nebraska?

There was no objection.

#### COOPERATIVE FOREST SERVICE RESEARCH

The Clerk called the bill (H. R. 1855) to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes."

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. MULTER. Mr. Speaker, reserving the right to object, I should like an explanation of the bill.

Mr. COOLEY. Mr. Speaker, this bill, by the gentleman from Mississippi [Mr. WHITTEN] is recommended by the Department of Agriculture. It permits the making of advance payments on cooperative research projects for the purpose of fostering and stimulating participation with the Forest Service in forest, range, and watershed management research through investigations, experiments, and so forth, as the Secretary may deem advisable in order to aid in obtaining the fullest cooperation from States and other public and private agencies.

Mr. LAIRD. Mr. Speaker, if the gentleman will yield, the language that is in this bill is contained in the Department of Agriculture appropriation bill and has been in that bill for the past 4 years. It was the feeling of the gentleman from Mississippi [Mr. WHITTEN], who is on the Appropriations Subcommittee, that it would be better to put this in authorizing language, to make it permanent legislation, instead of being carried in the appropriation bill as it has been for the past 4 years.

Mr. COOLEY. It merely provides legislative authority for the appropriation.

Mr. MULTER. Mr. Speaker, I withdraw my reservation of objection.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the act of April 24, 1950 (64 Stat. 82), is amended by adding thereto a new section to read as follows:

"SEC. 20. (a) For the purpose of fostering and stimulating participation with the Forest Service in forest, range, and watershed management research through investigations, experiments, tests, or such other means as he may deem advisable, and in order to aid in obtaining the fullest cooperation from States and other public and private agencies, organizations, institutions, and individuals, in effectuating such research the Secretary of Agriculture is authorized in accordance with such regulations as he may issue:

"(1) To require, whenever it is determined to be in the public interest, that satisfactory cooperative arrangements be made with respect to any proposed research activity as a prerequisite to the undertaking of such activity by the Forest Service.

"(2) To establish a Forest and Range Research National Advisory Committee consisting of not less than 5 nor more than 12 members, which may include representatives from public and private agencies, organizations, or institutions, or others, interested in research in the production, conservation, and use of forest, range, and

watershed resources and their products, or of related resources and their products; such committee shall be appointed and serve under such regulations, and its duties shall be to advise on program formulation, orientation to current needs, balance of program, and coordination of and cooperation in Federal and related non-Federal programs.

"(3) When in his judgment such cooperative work will be stimulated or facilitated to make funds available to the cooperators without regard to the provisions of section 3648, Revised Statutes, prohibiting advances of public moneys.

"(b) The travel and subsistence expenses of members of the Forest and Range Research National Advisory Committee necessary in connection with their attendance at meetings for the purpose of performing their duties, may be paid from funds made available to the Forest Service for its research activities."

With the following committee amendments:

Page 1, line 5, strike out "(a)".

Page 2 at the end of line 3, strike out "issue:" and insert "issue."

Page 2 beginning with line 4, strike out through and including line 20.

Page 2, line 21, strike out "'(3) When" and insert "and when".

Page 2, line 24, strike out "moneys." and insert "moneys." "

Page 2 beginning with line 25, strike out the rest of the bill.

The committee amendments were agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### CONVEYANCE OF CERTAIN LANDS OF UNITED STATES TO SAVANNAH BEACH, TYBEE ISLAND, GA.

The Clerk called the bill (H. R. 5889) to provide for the conveyance of certain lands of the United States to the town of Savannah Beach, Tybee Island, Ga.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. BYRNES of Wisconsin. Mr. Speaker, reserving the right to object, it is my understanding from a conversation I had with the gentleman from Georgia [Mr. PRESTON] this morning, that he has an amendment to provide for reimbursement on the same basis on which the Government purchased the property in the original instance.

Mr. PRESTON. If the gentleman will yield to me, I do have such an amendment, and if the gentleman will withhold his reservation of objection, I shall offer the amendment.

Mr. BYRNES of Wisconsin. I withdraw my reservation of objection, Mr. Speaker.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the Secretary of the Treasury is authorized and directed to convey by quitclaim deed to the town of Savannah Beach, Tybee Island, Ga., all of the right, title, and interest of the United States in and to the tracts of land more particularly described as follows:

1. All those certain lots, tracts, or parcels of land lying and being in the State of Georgia, county of Chatham, on Tybee Island known and designated on the map or plan

of the town of Tybee (now Savannah Beach), made by Percy Sugden, civil engineer, July 20, 1928, as lots numbered 8-A and 8-B of block 2, Bay Ward, said lots lying contiguous and having a combined frontage of one hundred and eighty feet, more or less, on the west side of Stone Street, a frontage of eighty feet, more or less, on the north side of Estill Avenue, and being bounded on the north by Bay Street, on the east by Stone Street, on the south by Estill Avenue, and on the west by a lot numbered 7 of block 2, Bay Ward; also

2. All that certain lot, tract, or parcel of land lying and being in the State of Georgia, county of Chatham, on Tybee Island, known and designated on the map or plan of the town of Tybee (now Savannah Beach) made by Percy Sugden, civil engineer, July 20, 1928, as lot numbered 1 of block 3, Bay Ward, said lot having a frontage of ninety feet, more or less, on the east side of Stone Street and a frontage of fifty feet, more or less, on the south side of Bay Street, and being bounded as follows: On the north by Bay Street, on the east by lot numbered 2 of block 3, Bay Ward, on the south by lot numbered 10 of block 3, Bay Ward, and on the west by Stone Street; also

3. All that certain lot, tract, or parcel of land lying and being in the State of Georgia, county of Chatham, on Tybee Island, opposite to lots numbered 6, 7, and 8 in block 2, Bay Ward, to lot numbered 1, in block 3, Bay Ward, and to a street sixty feet in width known as Stone Street, said lots and street being known and designated on a map or plan of the town of Tybee (now Savannah Beach) made by Percy Sugden, civil engineer, July 20, 1928, the southerly side of said lot or parcel of land being three hundred and fifty feet, more or less, in width, bounded by a street known as Bay Street, seventy-five feet in width, said Bay Street separating said lot or parcel of land from the lots aforesaid; and the western and eastern sides of said lot or parcel of land being projections of the western side of said lot numbered 6 and of the eastern side of lot numbered 1 aforesaid, each beginning at said street seventy-five feet in width, and extending northwardly to the low-water mark of the Savannah River.

Mr. PRESTON. Mr. Speaker, I offer an amendment.

The Clerk read as follows:

Amendment offered by Mr. PRESTON: On page 1, line 5, after the word "Georgia" insert the following: "for a monetary consideration equal to that paid by the United States to such town therefor."

The amendment was agreed to.

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

#### CONVEYANCE OF CERTAIN LAND TO BROWNSVILLE NAVIGATION DISTRICT OF CAMERON COUNTY, TEX.

The Clerk called the bill (H. R. 3675) to authorize the conveyance by quitclaim deed of certain land to the Brownsville Navigation District of Cameron County, Tex.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

There was no objection.

Mr. FALLON. Mr. Speaker, I ask unanimous consent that the bill (S. 1340), a similar bill, be considered in lieu of H. R. 3675.



The Clerk read the title of the bill.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Maryland?

Mr. MULTER. Mr. Speaker, reserving the right to object, I would like to have an explanation of the bill.

Mr. KILGORE. I will say to the gentleman that this bill revests title to lands in the Brownsville Navigation District, which lands were conveyed without cost to the Federal Government, for the improvement of the channel entrance to the port of Brownsville. There are no Federal improvements on the land, but the Brownsville Navigation District has permitted Cameron County to build a park facility on this property. They have spent about \$2¾ million on it.

Mr. MULTER. Mr. Speaker, I just wanted to make sure that there was no attempt at socialization in that county, such as public housing. Apparently this will not socialize anything in the county. I withdraw my reservation of objection.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Maryland?

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the Secretary of the Army is hereby authorized and directed to reconvey, by quitclaim deed, to the Brownsville Navigation District of Cameron County, Tex., for a monetary consideration equal to that paid by the United States to such district therefor, all right, title, and interest of the United States in and to those lands located on Brazos and Padre Island, Cameron County, Tex., including accretions thereto, which were conveyed to the United States by the Brownsville Navigation District by two deeds, both dated October 25, 1932, and recorded in volume 243, pages 260-262, and volume 244, pages 101-103 of the deed records of Cameron County, Tex., except for such portions of the lands or interests therein as the Secretary of the Army may determine are needed in connection with river and harbor improvement works at the location.

SEC. 2. The conveyance authorized by this act shall contain such terms and conditions as the Secretary of the Army, with the concurrence of the Secretary of the Treasury, determines advisable to assure that the use of the land by the Brownsville Navigation District or its transferees will be compatible with the operations of the United States Coast Guard. Such conveyance shall also contain such terms and conditions as the Secretary of the Army determines advisable in the public interest, and particularly such terms and conditions as he determines advisable—

(a) to assure that the use of the land by the Brownsville Navigation District or its transferees will be compatible with the construction, maintenance, and operation of the river and harbor project at the location; and

(b) to assure that the United States, and its employees, agents, and contractors shall have the right to utilize the existing causeway, constructed by Cameron County, Tex., for access to Padre Island, Tex., in connection with governmental activities, without charge.

SEC. 3. The conveyance authorized by this act shall reserve to the United States all right, title, and interest in source material (as defined in the Atomic Energy Act of 1954) in the lands conveyed.

The bill was ordered to be read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

A similar House bill (H. R. 3575) was laid on the table.

## CORREGIDOR BATAAN MEMORIAL COMMISSION

The Clerk called the bill (H. R. 5469) to extend the authority of the Corregidor Bataan Memorial Commission, and for other purposes.

There being no objection, the Clerk read the bill, as follows:

*Be it enacted, etc.,* That the act entitled "An act to create a Commission to be known as the Corregidor Bataan Memorial Commission", approved August 5, 1953 (67 Stat. 366; 36 U. S. C. 426), is amended as follows:

(1) By inserting immediately after the word "salary" at the end of the first sentence of the first paragraph a comma and the following: "except that the members of such Commission shall be reimbursed for travel, subsistence, and other necessary expenses incurred by them in the performance of the duties vested in the Commission. Service of an individual as a member of the Commission shall not be considered as service or employment bringing such individual within the provisions of section 190 of the Revised Statutes (5 U. S. C. 99) or section 283 or 284 of the United States Code."

(2) By inserting, in the second sentence of the first paragraph, immediately after the words "erection on Corregidor Island of" the following: "a building and other structures, including."

(3) By striking out, in the second paragraph, the words "a replica of the Statue of Liberty on Corregidor Island" and inserting in lieu thereof the following: "A suitable memorial on Corregidor Island, which may include buildings, tunnels, roads, and a replica of the Statue of Liberty."

(4) By inserting immediately after the second paragraph the following new paragraph:

"(a) To accept, in its discretion, from any source, public or private, money or other gifts to be used for the purpose of making surveys and investigations, formulating, preparing and considering plans and estimates for the construction of as well as for the actual construction of such memorial or other expenses of such memorial.

"(b) To secure directly from any executive department or independent establishment information, suggestions, estimates, and assistance, and each such department or independent agency is authorized to furnish such help as may be requested by the Commission.

"(c) To decide, after consultation with a similar commission in the Philippines, as to the type of memorial, including all structures, repairs, roads, and improvements on Corregidor Island; and to decide as to the manner in which any money shall be raised in gifts, public subscriptions, or otherwise, and to decide how any and all funds received by the Commission shall be expended for the development and completion of a memorial on Corregidor Island.

"(d) To establish offices in the District of Columbia or elsewhere, in or outside of the United States, and procure the necessary supplies and equipment for the operation of any such office.

"(e) To contract for work, supplies, materials, and equipment inside and outside of the United States and engage, by contract or otherwise, the services of architects and other technical and professional personnel.

"(f) To adopt a seal which shall be judicially noticed."

(5) By striking out, in the last paragraph, the words "a replica of the Statue of Liberty" and inserting in lieu thereof the following: "a memorial."

(6) By inserting at the end of the last paragraph the following: "Thereafter the Commission shall annually submit to the President a report of the progress of the work of the Commission and a statement of

its financial transactions during the preceding year, and the President shall transmit such report to the Congress of the United States. Before the conclusion of its work, the Commission shall promptly submit a final report, and the Commission shall cease to exist 90 days after such submission of such final report. The records and archives of the Commission shall, when no longer required by the Commission, be deposited with the National Archives."

(7) By inserting at the end of such act the following new paragraph:

"There are authorized to be appropriated such sums of money not to exceed \$100,000 as may be necessary for the expenses of the Commission."

The bill was ordered to be engrossed and read a third time, was read the third time, and passed, and a motion to reconsider was laid on the table.

## UNITED NATIONS EDUCATIONAL, SCIENTIFIC, AND CULTURAL ORGANIZATION

The Clerk called the bill (H. R. 5894) to amend the act providing for membership and participation by the United States in the United Nations Educational, Scientific, and Cultural Organization to provide for the acceptance of gifts, and for other purposes.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

Mr. GROSS. Reserving the right to object, Mr. Speaker, it is my understanding this bill provides for gifts to UNESCO and tax writeoffs on those gifts. Is that correct?

Mr. ZABLOCKI. The gentleman is correct. The United States at present is a member of UNESCO and participates in UNESCO. The bill permits gifts or bequests to be accepted by the Commission and provides that these gifts be exempted from District of Columbia taxes and from Federal income, State, and gift taxes as gifts to or for the United States.

Mr. GROSS. The administrative record of UNESCO in the past has been bad, as was amply attested by testimony before Congress this year. I say that this organization is not in condition now to accept gifts on which there are tax writeoffs. Therefore, I ask unanimous consent that the bill be passed over without prejudice.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from Iowa?

There was no objection.

## INDIANS OF THE FIVE CIVILIZED TRIBES IN OKLAHOMA

The Clerk called the bill (H. R. 7218) to extend the period of restrictions on lands belonging to Indians of the five civilized tribes in Oklahoma, and for other purposes.

The SPEAKER pro tempore. Is there objection to the present consideration of the bill?

There was no objection.

Mr. ENGLE. Mr. Speaker, I ask unanimous consent that an identical Senate bill (S. 2198) be considered in lieu of the House bill.

# H. R. 1855

IN THE SENATE OF THE UNITED STATES

January 1855

And read twice and referred to the Committee on Finance

## AN ACT

To amend the act approved April 20, 1854, entitled "An Act to regulate the collection of duties on goods imported into the United States from foreign countries."

1. Be it enacted by the Senate and House of Representatives of the United States in Congress assembled,
2. That of the duties on goods imported into the United States from foreign countries,
3. There be levied and collected a duty of one per centum on the value of the goods.





84TH CONGRESS  
1ST SESSION

# H. R. 1855

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IN THE SENATE OF THE UNITED STATES

AUGUST 1, 1955

Read twice and referred to the Committee on Agriculture and Forestry

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## AN ACT

To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       That the Act of April 24, 1950 (64 Stat. 82), is amended  
4       by adding thereto a new section to read as follows:

5       "SEC. 20. For the purpose of fostering and stimulating  
6       participation with the Forest Service in forest, range, and  
7       watershed management research through investigations, ex-  
8       periments, tests, or such other means as he may deem advis-  
9       able, and in order to aid in obtaining the fullest cooperation  
10      from States and other public and private agencies, organiza-

1 tions, institutions, and individuals, in effectuating such re-  
2 search the Secretary of Agriculture is authorized in accord-  
3 ance with such regulations as he may issue and  
4 when in his judgment such cooperative work will  
5 be stimulated or facilitated to make funds available  
6 to the cooperators without regard to the provisions of  
7 section 3648, Revised Statutes, prohibiting advances of  
8 public moneys.”

Passed the House of Representatives July 30, 1955.

Attest:

RALPH R. ROBERTS,

*Clerk.*





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## AN ACT

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To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

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AUGUST 1, 1955

Read twice and referred to the Committee on  
Agriculture and Forestry



H. R. 1855

AN ACT

# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued March 22, 1956  
For actions of March 21, 1956  
84th-2nd, No. 50

## CONTENTS

Agricultural Adjustment Act.....27	Forestry.....11	Research.....24
Appropriations.....1	Housing.....17	School milk.....2
Banking and currency.....5	Land banks.....5	Seeds.....13
Brucellosis.....2	Legislative program.....16	Surplus commodities...19,24
Cooperative.....6	Monopolies.....6	Tobacco.....3
Dairy industry.....4	Personnel.....21,28	Transportation.....8
Electrification.....7	Power.....7,18	Water, conservation.....12
Farm program.....10,23	Price supports.....10	rights.....15
Food and drug.....22	Property.....9	resources.....18
Foreign aid.....20	Public lands.....14	Weather.....26
	Reclamation.....25	Wheat.....29

HIGHLIGHTS: House passed second supplemental appropriation bill for 1956. House agreed to Senate amendments to bill extending school milk and brucellosis eradication programs through 1958. Sen. Anderson questioned Department's estimate of minimum support level under farm bill for basic crops. Sen. Capehart and Rep. Harvey introduced and discussed bills to increase industrial use of agricultural surpluses.

## HOUSE

1. APPROPRIATIONS. Passed with amendments H. R. 10004, the second supplemental appropriation bill for 1956. p. 4680 (For items of interest to this Department, see Digest 46.)
2. SCHOOL MILK; BRUCELLOSIS ERADICATION. Rejected the conference report on H. R. 8320, to extend the school milk and brucellosis eradication programs, and adopted the Senate amendments thereto (pp. 4680, A2553). The Senate amendments provided for the extension of the school milk and brucellosis eradication programs through the fiscal year 1958 and increases in funds available for the programs, the extension of the milk program to certain nursery schools and non-profit organizations, and the extension of the surplus dairy products disposal to the VA and armed services through 1958. This bill is now ready for the President.
3. TOBACCO. Rep. Wilson, Ind., criticized the use of inferior and stem tobacco in the manufacture of cigarettes and suggested that an investigation be made of the possible harmful effects of this process of manufacture. p. 4679
4. DAIRY INDUSTRY. Rep. Andersen paid tribute to D. T. Carlson as a leader in the dairy industry. p. 4680



March 21, 1956

-2-

5. BANKING AND CURRENCY. Rep. Reuss spoke in favor of his bill H. R. 10080, to provide for the payment by the U. S. Treasury of unpaid principal and interest, up to the date of receivership, of bonds of six joint stock land banks which failed in the 1920's and 1930's. p. 4706
6. MONOPOLIES. Rep. Patman, in a speech favorable to H. R. 11, to prohibit certain price discriminations, cited the support of the Cooperative League to this measure. p. 4712
7. ELECTRIFICATION. Both Houses received the annual report of the Federal Power Commission; to the Interstate and Foreign Commerce Committee. pp. 4714, 4638
8. TRANSPORTATION. The Merchant Marine and Fisheries Committee reported without amendment H. R. 7874, to provide for transportation of passengers and merchandise on Canadian vessels between certain points within Alaska and the U. S. (H. Rept. 1928). p. 4714
9. PROPERTY. The Government Operations Committee adopted a report, "Real and Personal Property Inventory Report" of the U. S. government (H. Rept. 1930). p. 4714

#### SENATE

10. FARM PROGRAM. Sen. Anderson questioned the accuracy of figures released by the Department of estimated minimum support levels for basic crops and dairy products under the farm bill, S. 3183, and offered computations he had made to support his position. p. 4676

For a summary of the provisions of the farm bill as passed by the Senate see the attachment to this Digest.

11. FORESTRY. The Agriculture and Forestry Committee ordered reported without amendment the following bills: p. D267  
~~H. R. 374, to authorize the adjustment and clarification of ownership to certain lands within the Stanislaus National Forest.~~  
H. R. 1855, to authorize the Secretary of Agriculture to (1) require, whenever it is determined to be in the public interest, that satisfactory cooperative arrangements be made before any research is undertaken by the Forest Service; (2) establish a Forest and Range Research National Advisory Committee; (3) advance funds to cooperators when cooperative research work will be stimulated or facilitated by so doing; and (4) pay from Forest Service research activities funds the travel and subsistence expenses of the members of the Forest and Range Research National Advisory Committee in connection with their attendance at meetings for the purpose of performing their duties.
12. WATER CONSERVATION. The Agriculture and Forestry Committee ordered reported without amendment H. R. 7236, to amend section 8 (b) of the Soil Conservation and Domestic Allotment Act with respect to water conservation practices. p. D267
13. SEEDS. The Agriculture and Forestry Committee ordered reported with amendment S. 1688, to prescribe civil penalties for violations of the Federal Seed Act. p. D267
14. PUBLIC LANDS. The Agriculture and Forestry Committee ordered reported with amendment S. 2246, to authorize the sale of certain lands to the city of Wall, S. Dak.; and without amendment H. J. Res. 112, to release reversionary right

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# Digest of CONGRESSIONAL PROCEEDINGS

## OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued  
For actions of

March 23, 1956  
March 22, 1956  
84th-2nd, No. 51

### CONTENTS

Acreage allotments.....1	Flood control.....26	Research.....24
Adjournment.....15	Forestry.....2,7,10,17	Personnel.....25
CCC cheese purchase.....11	Housing.....21	Price supports.....9
Committee assignments....6	Information.....13,22	Seeds.....4
Conservation.....17	Irrigation.....1	Sugar beets.....1
Dairy industry.....9	Lands.....23	Surplus commodities...11,24
Family farm.....19	public.....5	Water conservation.....3
Farm income.....18	Legislative program.....14	Weeds.....1
Farm program.....1,8,16	Natural resources.....20	Wildlife.....12

HIGHLIGHTS: Rep. Jones, Mo., defended House Agriculture Committee against allegations of dilatory tactics in consideration of farm bill. Rep. Johnson, Wis., criticized flexible price support of dairy products and cited decline in dairy products producers' gross income. Rep. Gross urged acceleration of consideration of farm bill and soil bank proposal. Rep. Sikes urged increased Federal-State cooperation in forestry programs. Rep. Fountain criticized this Department's actions in CCC cheese purchase. Sen. Humphrey said farm program was factor in Minnesota primary election.

### SENATE

1. FARM PROGRAM. The "Daily Digest" states that "conferees of the Senate met in executive session with representatives of the House Committee on Agriculture to discuss H. R. 12, Agricultural Act of 1956. It was announced that a conference meeting will be held on this bill on Monday, March 26". p. D280

Sen. Humphrey spoke of the farm program as being a factor in the results of the Presidential primary election in Minnesota. p. 4775

Sen. Langer inserted several resolutions adopted by the Water Users Irrigation Conference relative to the sale of lands within irrigation districts, minor construction by irrigation districts, increasing the sugar beet quota, increasing acreage allotments for small farmers, and expanding the noxious weed program. p. 4718

2. FORESTRY. The Agriculture and Forestry Committee reported without amendment the following bills: p. 4719

~~H. R. 374, to authorize the adjustment and clarification of ownership to certain lands within the Stanislaus National Forest (S. Rept. 1702).~~

H. R. 1855, to authorize the Secretary of Agriculture to (1) require, whenever it is determined to be in the public interest, that satisfactory cooperative arrangements be made before any research is undertaken by the Forest Service; (2) establish a Forest and Range Research National Advisory Committee, (3) advance funds to cooperators when cooperative research work will be

stimulated or facilitated by so doing; and (4) pay from Forest Service research activities funds the travel and subsistence expenses of the members of the Forest and Range Research National Advisory Committee in connection with their attendance at meetings for the purpose of performing their duties (S. Rept. 1703).

3. WATER CONSERVATION. The Agriculture and Forestry Committee reported without amendment H. R. 7236, to amend section 8 (b) of the Soil Conservation and Domestic Allotment Act with respect to water conservation practices (S. Rept. 1704). p. 4719
4. SEEDS. The Agriculture and Forestry Committee reported with amendment S. 1688, to prescribe civil penalties for violations of the Federal Seed Act (S. Rept. 1701). p. 4719
5. PUBLIC LANDS. The Agriculture and Forestry Committee reported with amendment S. 2246, to authorize the sale of certain lands to the city of Wall, S. Dak. (S. Rept. 1700); and without amendment H. J. Res. 112, to release reversionary right to improvements on a 3-acre tract in Orangeburg County, S. C. (S. Rept. 1707). p. 4719
6. COMMITTEE ASSIGNMENTS. Sen. Anderson was excused from further service as a member of the Agriculture and Forestry Committee and assigned to the Finance Committee. Sen. Johnson was excused from further service as a member of the Finance Committee and assigned to the Appropriations Committee. Sen. Laird was assigned to the Post Office and Civil Service Committee. p. 4717
7. FORESTRY. Sen. Morse spoke in favor of and explained the provisions of a bill (S. 3420) he recently introduced to expand the construction of forest access roads, and inserted the text of the bill and statements relative to it. p. 4758

#### HOUSE

8. FARM PROGRAM. Rep. Jones, Mo., defended the Agriculture Committee and the Democratic Party membership against allegations of dilatory tactics in consideration of the farm bill. p. 4783  
Rep. Gross urged that consideration of the farm bill, including the soil bank proposal, be accelerated, even foregoing the scheduled Easter recess. However, Rep. Jones contended that consideration would be given to the farm bill as soon as possible, after study of its provisions. p. 4788
9. DAIRY PRODUCTS. Rep. Johnson, Wis., criticized the operation of flexible price supports as contributing to the alleged decline in the gross income of the dairy farmer. p. 4783
10. FORESTRY. Rep. Sikes urged increased Federal-State cooperation in tree planting activities, forest fire control, forestry research, and forest management. He urged that obstacles to accomplishment of these objectives be overcome as soon as possible. p. 4788
11. SURPLUS COMMODITIES. Rep. Fountain criticized this Department's actions in certain Commodity Credit Corporation cheese purchase and resale activities of March and April 1954 and inserted correspondence between this Department and



## COOPERATIVE FOREST SERVICE RESEARCH

MARCH 22 (legislative day, MARCH 19), 1956.—Ordered to be printed

MR. ELLENDER, from the Committee on Agriculture and Forestry,  
submitted the following

### REPORT

[To accompany H. R. 1855]

The Committee on Agriculture and Forestry, to whom was referred the bill (H. R. 1855) to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes," having considered the same, report thereon with a recommendation that it do pass without amendment.

This bill provides permanent authorization for cooperative research between the Forest Service and public and private agencies and individuals in forest, range, and watershed management. Authority for such cooperation has heretofore been carried in annual appropriation acts. The authority given by the bill is intended to apply to all forms of research which the Forest Service is authorized to perform and includes research into forest economics and products as well as other matters covered by the term "forest, range, and watershed management research".

#### STATEMENT

The purpose of this bill is to enact into permanent legislation authority which has been contained in the most recent several appropriation acts for the Department of Agriculture and which has been exercised, pursuant to those acts, by the Forest Service.

The bill has been amended in accordance with suggestions of the Department of Agriculture and, as amended, consists essentially of authority for the Secretary of Agriculture to advance Federal funds in the furtherance of cooperative research projects. A more detailed explanation of the bill and the Department's recommendation for approval of the measure, is included in the following letter from the Acting Secretary of Agriculture.

JUNE 10, 1955.

HON. HAROLD D. COOLEY,  
*Chairman, Committee on Agriculture,  
House of Representatives.*

DEAR CONGRESSMAN COOLEY: This is in reply to your request of March 21, 1955, for a report on H. R. 1855, a bill to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes."

We favor the enactment of this bill with amendments suggested below.

This bill would authorize the Secretary of Agriculture to (1) require, whenever it is determined to be in the public interest, that satisfactory cooperative arrangements be made before any research is undertaken by the Forest Service; (2) establish a Forest and Range Research National Advisory Committee; (3) advance funds to cooperators when cooperative research work will be stimulated or facilitated by so doing; and (4) pay from Forest Service research activities funds the travel and subsistence expenses of the members of the Forest and Range Research National Advisory Committee in connection with their attendance at meetings for the purpose of performing their duties.

An identical bill was recommended by the Department in 1951 as a result of a special study made by the Forest Service in response to a request by the House Agriculture Appropriations Subcommittee. Since then the Department has established under authority of the Research and Marketing Act a Forest Research National Advisory Committee. It pays members' expenses under the authority of section 509 of the Department of Agriculture Appropriation Act for 1955. If the general authority contained in section 509 were deleted, the Department would rely, as it did when the research appropriation was made to different agencies, upon the authority in the Research and Marketing Act. Therefore, subsections (a) (2) and (b) of section 20 are unnecessary. Subsection (a) (1) of section 20 is also considered unnecessary in view of the general authority of the Secretary.

Authority for section 20 (a) (3) has appeared in the Agriculture Appropriations Acts for fiscal years 1953, 1954, and 1955 and in the House appropriation bill for fiscal year 1956. Enactment of this subsection of H. R. 1855 would provide permanent legislation and eliminate the need for this provision in the annual appropriations acts.

The authority to advance Federal funds for cooperative aids to States, and other public and private agencies, organizations, institutions, and individuals which would be made possible under section 20 (a) (3) of H. R. 1855 would be used to stimulate and make possible further expenditure and more effective research by these agencies on problems of mutual interest. The Department advocates advancing funds for limited use for the purpose of encouraging non-Federal contributions on cooperative projects in specialized fields of research for which a non-Federal agency may have outstanding facilities or skills.

Because adequate legislative authority is already available, the following amendments are recommended:

On page 1, line 5, delete "(a)".

On page 2, line 3, delete the colon.

On page 2, delete lines 4 to 20, inclusive.

On page 2, line 21, delete "(3)" and insert "and" before "when".

On page 2, line 24, insert at the end thereof a quotation mark for the purpose of completing the quote.

On page 2, delete line 25.

On page 3, delete lines 1 to 5 inclusive.

The Bureau of the Budget advises that from the standpoint of the program of the President there is no objection to the submission of this report.

Sincerely yours,

TRUE D. MORSE, *Acting Secretary.*

#### CHANGES IN EXISTING LAW

In compliance with subsection (4) of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in *italic*, existing law in which no change is proposed is shown in roman):

#### ACT OF APRIL 24, 1950

AN ACT To facilitate and simplify the work of the Forest Service, and for other purposes

\* \* \* \* \*

*Sec. 20. For the purpose of fostering and stimulating participation with the Forest Service in forest, range, and watershed management research through investigations, experiments, tests, or such other means as he may deem advisable, and in order to aid in obtaining the fullest cooperation from States and other public and private agencies, organizations, institutions, and individuals, in effectuating such research the Secretary of Agriculture is authorized in accordance with such regulations as he may issue and when in his judgment such cooperative work will be stimulated or facilitated to make funds available to the cooperators without regard to the provisions of section 3648, Revised Statutes, prohibiting advances of public moneys.*







Calendar No. 1728

84TH CONGRESS  
2D SESSION

# H. R. 1855

[Report No. 1703]

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IN THE SENATE OF THE UNITED STATES

AUGUST 1, 1955

Read twice and referred to the Committee on Agriculture and Forestry

MARCH 22 (legislative day, MARCH 19), 1956

Reported by Mr. ELLENDER, without amendment

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## AN ACT

To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

1        *Be it enacted by the Senate and House of Representa-*  
2        *tives of the United States of America in Congress assembled,*  
3        That the Act of April 24, 1950 (64 Stat. 82), is amended  
4        by adding thereto a new section to read as follows:

5        "SEC. 20. For the purpose of fostering and stimulating  
6        participation with the Forest Service in forest, range, and  
7        watershed management research through investigations, ex-  
8        periments, tests, or such other means as he may deem advis-  
9        able, and in order to aid in obtaining the fullest cooperation  
10       from States and other public and private agencies, organiza-

1 tions, institutions, and individuals, in effectuating such re-  
2 search the Secretary of Agriculture is authorized in accord-  
3 ance with such regulations as he may issue and when in his  
4 judgment such cooperative work will be stimulated or facili-  
5 tated to make funds available to the cooperators without  
6 regard to the provisions of section 3648, Revised Statutes,  
7 prohibiting advances of public moneys."

Passed the House of Representatives July 30, 1955.

Attest:

RALPH R. ROBERTS,

*Clerk.*





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## AN ACT

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To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

---

AUGUST 1, 1955

Read twice and referred to the Committee on  
Agriculture and Forestry

MARCH 22 (legislative day, MARCH 19), 1956

Reported without amendment







# Digest of CONGRESSIONAL PROCEEDINGS

OF INTEREST TO THE DEPARTMENT OF AGRICULTURE

OFFICE OF BUDGET AND FINANCE  
(For Department Staff Only)

Issued March 27, 1956  
For actions of March 26, 1956  
84th-2nd, No. 53

## CONTENTS

Acreage allotments.....1,14,16	Foreign affairs.....8	Price supports.....1,15
Agricultural Adjustment Act.....31	Foreign aid.....23	Property.....30
Conservation.....22	Foreign trade.....7	School lunch.....21
Contracts.....29	Forestry.....11,18,33	Seeds.....10
Cooperatives.....6	Information.....5,8	Soil Bank.....1,17
Cotton.....14	Labor.....29	Soil erosion.....16
Dairy industry.....2	Lands.....25,33	Telephones.....19
Education.....13	public.....9	Tobacco.....3
Family farms.....14	Livestock and meat.....2	Transportation.....26
Farm program.....1,16,20	Marketing quotas.....1,3	Water conservation.....12
Flood control.....28	Monopolies.....6	Watersheds.....16
Food and drug.....27	OTC.....7	Weather.....1
	Personnel.....4,32	Wheat.....15,24

House sent farm bill to conference. House subcommittee ordered reported bill amending date of announcement of tobacco marketing quotas. House committee ordered reported bill authorizing U. S. membership in OTC.

## HOUSE

1. FARM PROGRAM. Reps. Colley, Poage, Gathings, Hope, and Andresen were appointed conferees on H. R. 12, the farm bill. p. 4989 (Senate conferees were appointed on Mar. 19.) Reps. Arends, Miller, Neb., and Gross questioned Rep. Cooley regarding the time when a report might be forthcoming, but Rep. Cooley urged that temperate consideration be taken of the measure and said it would require considerable thought. p. 4990

Rep. Deane urged that, in consideration of H. R. 12, there should be some provision for the adjustment of acreage allotments and marketing quotas as affected by abnormal weather conditions. p. 4984

Rep. Berry recommended that Congress forego its scheduled Easter recess until farm legislation is passed. p. 4985

Rep. Miller said conferees should complete action on the farm bill as soon as possible. p. 4986

Rep. Hoffman criticized Rep. Cooley for stating that Secretary Benson would not be called before the committee, and alleged a rather close tie existed between Rep. Cooley and Mr. W. Reuther. p. 4986 Rep. Holland defended Mr. Reuther against the alleged attacks of Rep. Hoffman. p. 4987

The "Daily Digest" states that the Agriculture Committee met in executive session on H. R. 12 and adopted motions expressing its sense that the committee is opposed to a compulsory soil-bank plan and that the proposed limitation on price support benefits should be \$25,000. p. D290

March 26, 1956

-2-

2. LIVESTOCK AND MEATS. Rep. Jensen inserted the text of several spot announcements used on Station KMA, Shenandoah, Ia., promoting the increased consumption of meat and dairy products. p. 4987
  3. TOBACCO. The Tobacco Subcommittee of the Agriculture Committee ordered favorably reported to the full committee H. R. 9474, to provide for the amendment of the time for announcement of tobacco marketing quotas by the Secretary, by providing that the announcement for flue-cured tobacco should be December 1 of any marketing year and February 1 for other kinds of tobacco. p. D290
  4. PERSONNEL. Both Houses received from the Civil Service Commission a proposed bill "to amend the Federal Employees' Group Life Insurance Act of 1954, as amended, to provide nonoccupational group major medical expense insurance for Federal employees and their dependents...."; to the Post Office and Civil Service Committees. pp. 4894, 5009
  5. INFORMATION. Passed with amendments H. R. 8957, to extend the time within which the commission may report on the plans for a D. C. Civic Auditorium. p. 4988, 4991
  6. MONOPOLIES. Rep. Patman inserted a statement of the National Council of Farmer Cooperatives supporting H. R. 11, to prohibit certain price discriminations in trade. p. 5006
  7. FOREIGN TRADE. The Ways and Means Committee ordered reported with amendments H. R. 555C, to authorize U. S. membership in the Organization for Trade Cooperation. p. D291
- SENATE
8. FOREIGN AFFAIRS. Passed as reported S. 3116, to authorize the President to provide for promotion and strengthening of international relations through cultural and athletic exchanges and participation in international fairs and festivals. p. 4911
  9. PUBLIC LANDS. Passed as reported S. 2246, to authorize the sale of certain lands to the city of Wall, S. Dak. p. 4917  
Passed without amendment H. J. Res. 112, to release reversionary right to improvement on a 3-acre tract in Orangeburg County, S. Car. This bill is now ready for the President. p. 4925
  10. SEEDS. Passed as reported S. 1688, to prescribe civil penalties for violations of the Federal Seed Act. p. 4917
  11. FORESTRY. Passed without amendment H. R. 374, to authorize the adjustment and clarification of ownership to certain lands within the Stanislaus National Forest, Calif. This bill is now ready for the President. pp. 4918, 4923  
Passed without amendment H. R. 1855, to authorize the Secretary of Agriculture to advance funds to cooperators when cooperative forest research work will be stimulated or facilitated by so doing. This bill is now ready for the President. pp. 4923, 4924 (The other provisions mentioned in Digests 50 and 51 were not in the bill as reported and passed in the Senate.)  
The Interior and Insular Affairs Subcommittee on Territories ordered reported to the full committee S. 2517, to provide for releasing from escrow certain receipts from the sale of timber within the Tongass National Forest, Alaska. p. D288



United States coal exports in August and September (excluding those to Canada) exceeded 3.7 million tons monthly and were nearly three times as large as in the corresponding months of 1953 and 1954.

As to the source of any coal financed by ICA, this is difficult to predict in advance. All authorizations will include, but not be limited to, the United States as a source, and purchases will normally be made from the most economical sources. It is probable that Korea will find offers from Japan or Formosa the more attractive, particularly in view of the substantial increases in ocean freight rates during the last 12 months. Any European countries to which authorizations may be issued will probably find the United States coal exporters making the most economical offers.

If we can furnish any additional information of value to Mr. French, we shall be happy to do so.

Sincerely yours,

D. A. FITZGERALD,  
Acting Director.

INTERNATIONAL COOPERATION  
ADMINISTRATION,  
OFFICE OF THE DIRECTOR,  
Washington, D. C., October 27, 1955.

HON. JAMES E. MURRAY,  
United States Senate,  
Washington, D. C.

DEAR SENATOR MURRAY: I have your letter of September 30, 1955, addressed to Mr. Charles G. McNaron, concerning the fiscal year 1955 coal program as it pertained to the operations of the FOA for that fiscal year. As there seems to have been some contradiction in several quarters as to the method of implementation and the end results of the program in question, I would like to take this occasion to review the exact chronology, figures, and facts of the operation in order to clarify the situation.

On September 21, 1954, the President directed that the FOA undertake to utilize United States-mined coal for export in the implementation of the fiscal year 1955 mutual-security program (ending June 30, 1955) to the maximum extent feasible, consistent with the Mutual Security Act and other relevant policies of the administration. A target consisting of an increase of 10 million tons of export coal was suggested as reasonable. It was further directed that, insofar as practicable, this increased export tonnage should be divided between the major types of coal and the major coalfields, endeavoring to relate the purchases to the areas of highest relative unemployment.

Under the authority vested in him under section 401 of the Mutual Security Act of 1954, the President also authorized the establishment of a \$20-million revolving fund for fiscal year 1955 ending June 30, this in addition to the use of funds for this operation allotted to aid-receiving countries by FOA.

In part, because of the stimulus of this program, United States coal exports increased 15 million tons from the 1953-54 average of 14 million tons annually to 29,272,000 tons for the 12 months ending September 30, 1955. Of these increased exports, FOA financed from fiscal year 1955 funds approximately 4,400,000 tons, including both normal aid procurement and the procurement under the \$20-million revolving fund for a total expenditure of \$74 million. The near-record high level of coal exports, which in August and September of this year were at the rate of 3,770,000 tons per month, is an indication of the relaxation of trade restrictions against American coal, the ability of foreign governments, having in many instances achieved successful rehabilitation, to provide the dollars to purchase coal, and the continuing high demand for coal in free-world areas outside the United States. The limiting factor, if any, in the months im-

mediately ahead will be availability of ocean shipping, rather than lack of dollar financing.

There will be some requirements for coal in the fiscal year 1956 International Cooperation Administration's program. Because the overall conditions in the coal industry that led to the emergency fiscal year 1955 purchase program have improved substantially and because methods other than purchases out of foreign-aid funds are better designed to deal with the basic causes of local economic distress, the International Cooperation Administration believes that purchases required for the fiscal year 1956 program should be carried out in the usual manner on the free-world market in line with the basic concept established by the Congress in the Mutual Security Act and in order to minimize the expense to our taxpayers. At the same time the competitive opportunity of American industry to participate, if the occasion warrants, is available through the wide publicity given to ICA-financed procurement as well as our insistence on adequate and comparable quality standards.

Sincerely yours,

D. A. FITZGERALD,  
Acting Director.

SEPTEMBER 30, 1955.

MR. CHARLES G. McNARON,  
Chief, Coal and Steel Branch, International Cooperation Administration,  
Washington, D. C.

DEAR MR. McNARON: I am informed that it is the announced policy of ICA that for this year, at least, purchases of coal under agency-financed transactions will be from the most economical free-world source.

It occurs to me to wonder what became of the program, presumably set up by White House directive, to purchase 10 million tons of coal from distressed domestic areas. Kindly inform me how much has been purchased to date under this program, from what areas, and why the new policy which, apparently, nullifies the previous one.

I feel very strongly that coal purchased for export by ICA funds should be purchased in the American market from distressed areas.

Sincerely yours,

JAMES E. MURRAY.

[From the New York Times of September 22, 1954]

FEDERAL BUYING OF COAL APPROVED—RELIEF OF DISTRESSED REGIONS IS AIM OF PLAN LINKED TO AID OF FOREIGN COUNTRIES

DENVER, September 21.—A program seeking to relieve unemployment in distressed coalfields in the United States while aiding underdeveloped foreign countries was approved today by President Eisenhower.

After a conference with the President, Harold E. Stassen, Director of the Foreign Operations Administration, outlined the program.

Mr. Stassen said the United States would start immediately to purchase 10 million tons of American coal that he estimated would cost some \$150 million. Under the President's direction, the coal is to come from the most critical unemployment areas.

The coal will be shipped to coal-importing countries in exchange for products that may be transferred to underdeveloped countries or in exchange for local currencies to be plowed back into the countries for various economic or military projects.

The coal program, Mr. Stassen said at the Lowry Air Force Base headquarters of the President, was an example of the President's directive of "fitting together the needs overseas with the economic situation at home." He estimated that 75 percent of the \$3.5 billion his agency would use in the present fiscal year would be spent inside the United States.

The coal purchases will be made as follows:

From Kentucky, West Virginia, and Pennsylvania, 2 million tons each; from Illinois, 1.5 million tons; and 2.5 million tons generally distributed through other coal-producing regions.

As an example of how the coal would be used, Mr. Stassen said some coal would be shipped to Spain where it could be used for part of the costs of American airbases there. This would be an arrangement similar to that worked out for food surpluses.

In addition, the United States might obtain Spanish products, such as citrus fruit for the Near East, or some minerals needed in north Africa or in other friendly countries.

#### CLARIFICATION OF OWNERSHIP TO CERTAIN LANDS WITHIN THE STANISLAUS NATIONAL FOREST, CALIF.

The Senate resumed the consideration of the bill (H. R. 374) to authorize the adjustment and clarification of ownership to certain lands within the Stanislaus National Forest, Tuolumne County, Calif., and for other purposes.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the bill was considered, ordered to a third reading, read the third time, and passed.

#### SIMPLIFICATION OF WORK OF THE FOREST SERVICE

The Senate proceeded to consider the bill (H. R. 1855) to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes."

#### WRITTEN REGULATION ESSENTIAL TO PREVENT WASTE OF PUBLIC MONEY

MR. O'MAHONEY. Mr. President, I shall take the opportunity, while H. R. 1855 is the unfinished business, to remark that when the head of a great agency like the Foreign Aid Administration, now the ICA, undertakes to spend by "oral guidelines" the money which Congress has appropriated for foreign aid, the time has come for Congress to put a much firmer control upon the expenditure of public funds by the executive branch of the Government. Waste is unavoidable when there are no written regulations for public expenditure.

I have heard many wild tales in the past about reckless expenditures in previous administrations; but never before have I heard a prominent member of the executive branch confess that his predecessor had expended hundreds of thousands of dollars under oral guidelines, and oral guidelines alone.

I call this matter now to the attention of the Senate and of the country because we are about to consider the huge foreign-aid program requested by the President, a program which authorizes, or would ask the Congress to authorize, a 10-year program of expenditures for



projects of various kinds throughout the world.

If oral guidelines can be laid down by former Governor Stassen under the ICA program, then oral guidelines can be laid down under the 10-year program. It is essential that Congress, in the protection of the money of the people of the United States, should be certain that there shall be no more mere "oral guidelines," but that the rules and regulations shall be explicit and shall be made public, or at least shall be presented to Congress.

#### SIMPLIFICATION OF WORK OF THE FOREST SERVICE

The Senate resumed the consideration of the bill (H. R. 1855) to amend the act approved April 24, 1950, entitled "An act to facilitate and simplify the work of the Forest Service, and for other purposes."

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the bill was considered, ordered to a third reading, read the third time, and passed.

#### WATER CONSERVATION PRACTICES

The bill (H. R. 7236) to amend section 8 (B) of the Soil Conservation and Domestic Allotment Act with respect to water conservation practices was announced as next in order.

Mr. JOHNSON of Texas. Mr. President, may we have a brief explanation of the bill?

Mr. ELLENDER. The bill simply would permit payments to be made under the Soil Conservation and Domestic Allotment Act for water-conservation practices in the humid areas as well as the arid and semiarid areas. After studies which were made, the Department of Agriculture reached certain conclusions, as follows:

At the time the Soil Conservation and Domestic Allotment Act was adopted by Congress, water problems and the desirability of water-conservation measures were presumed to be limited to the arid and semiarid States lying generally west of the 100th meridian. In recent years it has become increasingly obvious that water conservation is the concern not only of the Western States but of the whole United States.

The PRESIDING OFFICER. Is there objection to the present consideration of the bill?

There being no objection, the bill was considered, ordered to a third reading, read the third time, and passed.

#### AMENDMENT OF INTERNAL REVENUE CODE OF 1954

The Senate proceeded to consider the bill (H. R. 6712) to amend section 1237 of the Internal Revenue Code of 1954, which had been reported from the Committee on Finance with amendments, on page 1, line 7, after the word "business", to insert "and only in the case of property described in the last sentence of subsection (b) (3)", and on page 2, to strike out lines 1 and 2, and in lieu thereof, to insert:

(a) In subparagraph (A) strike out "water or sewer facilities" and insert: "water, sewer, or drainage facilities".

The amendments were agreed to.

The amendments were ordered to be engrossed and the bill to be read a third time.

The bill was read the third time and passed.

#### TRANSFER OF CERTAIN AMOUNTS FROM UNCLAIMED PAYMENTS ON UNITED STATES SAVINGS BONDS

The bill (S. 3422) to authorize the Secretary of the Treasury to transfer certain amounts from unclaimed payments on United States savings bonds to the fund created for the payment of Government losses in shipment was considered, ordered to be engrossed for a third reading, read the third time, and passed, as follows:

*Be it enacted, etc.,* That section 2 of the Government Losses in Shipment Act, as amended (50 Stat. 479; 5 U. S. C. 134a), is amended by adding at the end thereof the following new sentence: "The Secretary of the Treasury is authorized and directed to transfer on the books of the Department of the Treasury to the account of the fund an amount not to exceed \$500,000 from the account on such books entitled 'Unclaimed Partial Payments on United States Savings Bonds'."

Mr. BYRD. Mr. President, I ask unanimous consent to have printed in the RECORD, following the passage of Calendar No. 1731, S. 3422, a statement in explanation of the bill.

There being no objection, the statement was ordered to be printed in the RECORD, as follows:

#### STATEMENT BY SENATOR BYRD

The Government has a losses in shipment fund which was established on the books of the Treasury on July 8, 1937, in accordance with the Government Losses in Shipment Act, whereby the Government assumed the risk in its shipment of valuables, including money, bullion, and securities. By the act of April 12, 1943, this fund was made available for the replacement of any losses resulting from payments made in connection with the redemption of savings bonds. As of December 31, 1955, the balance of the fund was \$178,000. Since the fund, under the act of April 12, 1943, is made liable for losses in connection with the purchase of savings bonds, and it is estimated there will be \$106,000 of such losses as a charge to the fund, the balance in the fund will amount to \$72,000. However, since there are in the account "Unclaimed partial payments on United States savings bonds" about \$700,000, representing payments by employees of private corporations under the payroll-savings plan, the bill authorizes the Secretary to transfer \$500,000 from this account to the Government losses in shipment-recovery fund. This will make it unnecessary for the Treasury to seek an appropriation from Congress to replenish this fund and will still leave \$200,000 in the account "Unclaimed partial payments on United States savings bonds," which is more than sufficient to meet all anticipated claims in that account.

Mr. BYRD. Mr. President, the report on the bill just passed, as printed, contains an error in a date. I ask unanimous consent that the corrected report be printed at this point in the RECORD.

There being no objection, the corrected report, Report No. 1706, was ordered to be printed in the RECORD, as follows:

#### REPORT (TO ACCOMPANY S. 3422)

The Committee on Finance, to whom was referred the bill (S. 3422) to authorize the Secretary of the Treasury to transfer certain amounts from unclaimed payments on United States savings bonds to the fund created for the payment of Government losses in shipment, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

#### GENERAL STATEMENT

This bill will authorize and direct the Secretary of the Treasury to transfer, not to exceed \$500,000, from the account "Unclaimed partial payments on United States savings bonds" to the Government losses in shipment revolving fund.

The Government losses in shipment revolving fund was established on the books of the Treasury on July 8, 1937, in accordance with the provisions of the Government Losses in Shipment Act (5 U. S. C. 134-134h), whereby the Government assumed the risk on its shipments of valuables, including money, bullion, and securities. This act authorized an initial appropriation of \$500,000 and annual appropriations of \$200,000 for each of the fiscal years 1939 to 1948, inclusive, making a total of authorized appropriations of \$2,500,000. Actual appropriations to the fund have amounted to only \$802,000. The balance of the fund as of December 31, 1955, was \$178,000. Additional appropriations will be required in the future unless other means of obtaining funds are provided.

By the act of April 12, 1943 (31 U. S. C. 757c (1)), the fund was made available for the replacement of any losses resulting from payments made in connection with the redemption of savings bonds. From October 1, 1944 to September 30, 1955, paying agents paid 1,269 million savings bonds aggregating \$55,177 million. There were only 65,237 bonds aggregating \$2,983,000 erroneously paid, in most cases, due to forgeries of the signatures of the owners of such bonds. Of this amount \$2,136,000 has been recovered from owners, paying agents, forgers, and others. Of the remaining \$847,000 the Government losses in shipment fund has been charged with \$494,000 and the amount of \$353,000 is in process of collection. Based on past experience, about 70 percent, or \$247,000, of the amount in process of collection will be recovered, which would leave the remainder, or about \$106,000, as a possible charge to the fund.

Funds in the account "Unclaimed partial payments on United States savings bonds" represents unclaimed partial payments on the purchase price of savings bonds made by employees of private corporations under the payroll savings plan. The Treasury agreed to accept these funds at the request of private corporations to enable the corporations to close these small accounts on their books. Since 1944 about \$746,000 has been received for credit to this account, representing about 148,000 individual accounts. This is an average of about \$5 for each account, and includes over 46,000 accounts of less than \$1 aggregating over \$17,000 which has been credited to miscellaneous receipts of the Treasury. To date claims paid from the fund have amounted to less than \$29,000. In the last 5 years claims have amounted to less than \$1,000 each year. There would remain a balance in this account of about \$200,000, after the transfer requested by this proposed legislation, which is considered sufficient to meet all anticipated claims.







Public Law 473 - 84th Congress  
Chapter 176 - 2d Session  
H. R. 1855

AN ACT

All 70 Stat. 100.

To amend the Act approved April 24, 1950, entitled "An Act to facilitate and simplify the work of the Forest Service, and for other purposes".

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That the Act of April 24, 1950 (64 Stat. 82), is amended by adding thereto a new section to read as follows:

"SEC. 20. For the purpose of fostering and stimulating participation with the Forest Service in forest, range, and watershed management research through investigations, experiments, tests, or such other means as he may deem advisable, and in order to aid in obtaining the fullest cooperation from States and other public and private agencies, organizations, institutions, and individuals, in effectuating such research the Secretary of Agriculture is authorized in accordance with such regulations as he may issue and when in his judgment such cooperative work will be stimulated or facilitated to make funds available to the co-operators without regard to the provisions of section 3648, Revised Statutes, prohibiting advances of public moneys."

Agriculture.  
Cooperative  
Forest Service  
research.  
16 USC 490-581,  
passim.

60 Stat. 809.  
31 USC 529.

Approved April 6, 1956.

